The Committee on the Administration of Justice (CAJ) 45/47 Donegall Street, Belfast BT1 2FG Tel: (01232) 232394 Fax: (01232) 246706



Statement from CAJ to the United Nations Human Rights Commission

March 1998

Submission No. S. 64 Price: £1.00 Submission No. S. 64 Price: £1.00



Written statement from CAJ for the Commission

Introduction

- 1. The International Federation of Human Rights (IFHR) and its Northern Ireland affiliate, the Committee on the Administration of Justice (CAJ) believe that issues of justice, rights and fairness are at the heart of the conflict in Northern Ireland. We believe that the establishment of the rule of law must be at the heart of efforts to resolve the conflict. An independent and professional legal profession, free from intimidation, is crucial to the successful operation of this principle.
- 2. Accordingly we urge a prompt response to the recommendations of the Special Rapporteur on the Independence of Judges and Lawyers following his visit to Northern Ireland and England in October 1997. Additionally we urge action to remedy a number of outstanding human rights concerns, many of which have been the subject of previous comment at the Human Rights Committee (1991 & 1995), the Committee Against Torture (1991 & 1995), the Commission on Human Rights (1993, 1994 & 1996), the Sub-Commission (1992, 1993, 1994 & 1996), the European Committee for the Prevention of Torture (1994) and have been the cause of several adverse findings against the United Kingdom in the European Court of Human Rights. (E.g. McCann, Murray, Brogan).
- 3. Regrettably the United Kingdom government has failed to respond adequately to these concerns and indeed on several occasions the previous government showed flagrant disregard for the findings of international human rights bodies.

Intimidation of defence lawyers

- 4. The IFHR and CAJ have previously expressed concern at allegations that some police officers threaten and abuse lawyers in a manner entirely inconsistent with the Basic Principles on the Role of Lawyers. We have also expressed concern that the killing of prominent defence lawyer Patrick Finucane, amidst concerns of official collusion, remains unresolved.
- The serious nature of these concerns persuaded the Special Rapporteur on the Independence of Judges and Lawyers to conduct an on site investigation in Northern Ireland in October 1997.
- 6. The terms of reference for the visit were to investigate:
- the abuse of defence lawyers
- questions in relation to legal access, including deferrals and the refusal to allow solicitors to be present during police interviews
- the absence of video and audio recording in the holding centres in Northern Ireland
- the murder of Patrick Finucane
- provisions in the emergency laws such as the absence of a jury, lower threshold for admissibility of confession evidence, and the abrogation of the right to silence, that impinge on the ability of the judiciary to function impartially and independently
- 7. Evidence gathered by IFHR and CAJ indicates that the intimidation of defence lawyers normally consists of threats to them via their clients. These threats are

- made by some interviewing detectives during detention under the emergency regime. These allegations have been made consistently since the 1980s yet no officer has been disciplined.
- 8. Of particular concern in the past year are reports of physical assault on two female lawyers, one of whom alleges that the police also used sectarian language against her. She also alleges that the officers, who were policing a public order event and wearing balaclavas, refused to provide her with identification numbers.
- 9. The murder of prominent defence lawyer Patrick Finucane remains unresolved. He was murdered at his home in 1989 by loyalist paramilitaries but there are credible reports that agents of the state colluded in his killing. Indeed it emerged that an agent for British military intelligence was involved in the planning of the killing and passed on details to his superiors but Mr Finucane was not warned. Shortly before Mr Fincuane's death, a government minister accused a number of unnamed lawyers in Northern Ireland of being unduly sympathetic to the IRA. At the conclusion of Mr Cumaraswamy's visit to Northern Ireland, in a preliminary observation on his findings, he said there appeared to him to be an unallayed suspicion of security force involvement in the Finucane murder. He also said that there were compelling reasons for an independent judicial inquiry into the murder of Mr Finucane. IFHR and CAJ also believe that such an inquiry should be established. A similar call was made by Mrs Palley at the Sub-Commission on Prevention of Discrimination and Protection of Minorities in 1992.
- 10. We also remain concerned about the emergency legal regime in Northern Ireland, with its significant restrictions on access to legal advice and the effective removal of the right to remain silent. In 1996 the European Court of Human Rights found that aspects of the detention regime violated the Convention. The United Kingdom government has still not complied with the judgement and in fact has renewed the offending legislation. Furthermore the United Kingdom continues to derogate from the International Covenant on Civil and Political Rights and from the European Convention in respect of the powers which allow for seven-day detention without judicial review. Indeed when the UK government recently announced its intention to incorporate the European Convention of Human Rights, it also confirmed its intention to incorporate the derogation from the Convention into domestic law despite the massive reduction in the level of the security threat and cease-fires by the main paramilitary groups.
- 11. Following widespread concern among non-governmental organisations and the findings of bodies like the UN Committee Against Torture the government eventually agreed to introduce silent video recording of interviews. This announcement, while welcome, was made two years ago, and at the time of writing, has still not been introduced. The government also recently announced its intention to introduce audio recording in the holding centres. IFHR and CAJ welcome this but are concerned that the announcement was made along with the introduction of new emergency legislation which will not expire until 2000, six years after the beginning of the peace process.
- 12. Despite these announcements, solicitors for those detained will still not be able to attend interviews. Also, the power to defer access to legal advice for up to 48 hours will remain. While there was a welcome reduction in the number of such deferrals in recent years, IFHR and CAJ are concerned that, based on the

- statistics for the first three quarters of 1997 (the figures for the last quarter are not yet available) there has been a more than 100% increase in deferrals.
- 13. IFHR and CAJ are also concerned at the implications of the Police Act 1997 which allows the police to examine documents and place electronic surveillance devices in private and business premises. Consequently the police can now lawfully, with prior authorisation from government appointed commissioners, break into a solicitor's office and examine his/her files.
- 14. IFHR and CAJ are concerned by evidence that police officers failed to intervene in an attack in Portadown which left a young Catholic man, Robert Hamill, dead. Eyewitnesses suggest that officers were present at the scene but did not intervene. In the aftermath of the attack, police issued conflicting press statements about the circumstances surrounding the death. Eventually six men were charged with the killing but charges against five of the six have now been withdrawn. No officers have been suspended.
- 15. We are also concerned at the continuing allegations of harassment by the security forces, illustrated by the case of Colin Duffy. Since 1989 Mr Duffy has been prosecuted on six occasions. On each occasion, the charges have either been dropped, he has been acquitted at trial or at appeal. He has spent approximately five years in custody awaiting various trials. In June he was charged with murder and spent approximately four months in custody, based on the evidence of one eyewitness in police custody, in spite of twelve alibi witnesses coming forward to give statements to the police on behalf of Duffy. He has since been re-arrested and charged with grievous bodily harm. Mr Duffy complains that on the occasions when he is at liberty, he is constantly stopped and searched by the security forces, reportedly on almost every occasion he leaves his house.

Conclusion

16. IFHR and CAJ believe that the cornerstone for a peaceful and democratic society must be respect for the rule of law. It is clear that this pre-requisite is absent in Northern Ireland. We believe it is essential, if lasting peace is to be established in Northern Ireland, that the government act immediately on the recommendations of the Special Rapporteur Mr Cumaraswamy. This would entail the immediate establishment of an independent judicial inquiry into the death of Patrick Finucane, and meaningful action to prevent harassment and threats against defence lawyers. Additionally, the UK government should finally act on the recommendations of the Human Rights Committee (1995) and the Committee Against Torture (1995) and dismantle the apparatus of emergency laws currently operating in Northern Ireland. We respectfully request the Commission to urge the government of the UK to immediately comply with its international human rights obligations in this regard.